



GGE recommendations on international law and norms of responsible State behavior

2004-2005 GGE

A/60/202

Procedural report only

2009-2010 GGE

A/65/201

International Law

16. Existing agreements include norms relevant to the use of ICTs by States. Given the unique attributes of ICTs, additional norms could be developed over time.

2012-2013 GGE

A/68/98

International Law

19. International law, and in particular the Charter of the United Nations, is applicable and is essential to maintaining peace and stability and promoting an open, secure, peaceful and accessible ICT environment.

20. State sovereignty and international norms and principles that flow from sovereignty apply to State conduct of ICT-related activities, and to their jurisdiction over ICT infrastructure within their territory.

21. State efforts to address the security of ICTs must go hand-in-hand with respect for human rights and fundamental freedoms set forth in the Universal Declaration of Human Rights and other international instruments.

23. States must meet their international obligations regarding internationally wrongful acts attributable to them. States must not use proxies to commit internationally wrongful acts. States should seek to ensure that their territories are not used by non-State actors for unlawful use of ICTs.

Voluntary norms

22. States should intensify cooperation against criminal or terrorist use of ICTs, harmonize legal approaches as appropriate and strengthen practical collaboration between respective law enforcement and prosecutorial agencies.

24. States should encourage the private sector and civil society to play an appropriate role to improve security of and in the use of ICTs, including supply chain security for ICT products and services.

25. Member States should consider how best to cooperate in implementing the above norms and principles of responsible behaviour, including the role that may be played by private sector and civil society organizations. These norms and principles complement the work of the United Nations and regional groups and are the basis for further work to build confidence and trust.

**International Law**

26. In considering the application of international law to State use of ICTs, the Group identified as of central importance the commitments of States to the following principles of the Charter and other international law: sovereign equality; the settlement of international disputes by peaceful means in such a manner that international peace and security and justice are not endangered; refraining in their international relations from the threat or use of force against the territorial integrity or political independence of any State, or in any other manner inconsistent with the purposes of the United Nations; respect for human rights and fundamental freedoms; and non-intervention in the internal affairs of other States.

27. State sovereignty and international norms and principles that flow from sovereignty apply to the conduct by States of ICT-related activities and to their jurisdiction over ICT infrastructure within their territory.

28. Building on the work of the previous Groups, and guided by the Charter and the mandate contained in General Assembly resolution 68/243, the present Group offers the following non-exhaustive views on how international law applies to the use of ICTs by States:

- (a) States have jurisdiction over the ICT infrastructure located within their territory;
- (b) In their use of ICTs, States must observe, among other principles of international law, State sovereignty, sovereign equality, the settlement of disputes by peaceful means and non-intervention in the internal affairs of other States. Existing obligations under international law are applicable to State use of ICTs. States must comply with their obligations under international law to respect and protect human rights and fundamental freedoms;
- (c) Underscoring the aspirations of the international community to the peaceful use of ICTs for the common good of mankind, and recalling that the Charter applies in its entirety, the Group noted the inherent right of States to take measures consistent with international law and as recognized in the Charter. The Group recognized the need for further study on this matter;
- (d) The Group notes the established international legal principles, including, where applicable, the principles of humanity, necessity, proportionality and distinction;
- (e) States must not use proxies to commit internationally wrongful acts using ICTs, and should seek to ensure that their territory is not used by non-State actors to commit such acts;
- (f) States must meet their international obligations regarding internationally wrongful acts attributable to them under international law. However, the indication that an ICT activity was launched or otherwise originates from the territory or the ICT infrastructure of a State may be insufficient in itself to attribute the activity to that State. The Group noted that the accusations of organizing and implementing wrongful acts brought against States should be substantiated.

29. The Group noted that common understandings on how international law applies to State use of ICTs are important for promoting an open, secure, stable, accessible and peaceful ICT environment.

Voluntary norms

13. Taking into account existing and emerging threats, risks and vulnerabilities, and building upon the assessments and recommendations contained in the 2010 and 2013 reports of the previous Groups, the



present Group offers the following recommendations for consideration by States for voluntary, non-binding norms, rules or principles of responsible behaviour of States aimed at promoting an open, secure, stable, accessible and peaceful ICT environment:

- (a) Consistent with the purposes of the United Nations, including to maintain international peace and security, States should cooperate in developing and applying measures to increase stability and security in the use of ICTs and to prevent ICT practices that are acknowledged to be harmful or that may pose threats to international peace and security;
- (b) In case of ICT incidents, States should consider all relevant information, including the larger context of the event, the challenges of attribution in the ICT environment and the nature and extent of the consequences;
- (c) States should not knowingly allow their territory to be used for internationally wrongful acts using ICTs;
- (d) States should consider how best to cooperate to exchange information, assist each other, prosecute terrorist and criminal use of ICTs and implement other cooperative measures to address such threats. States may need to consider whether new measures need to be developed in this respect;
- (e) States, in ensuring the secure use of ICTs, should respect Human Rights Council resolutions 20/8 and 26/13 on the promotion, protection and enjoyment of human rights on the Internet, as well as General Assembly resolutions 68/167 and 69/166 on the right to privacy in the digital age, to guarantee full respect for human rights, including the right to freedom of expression;
- (f) A State should not conduct or knowingly support ICT activity contrary to its obligations under international law that intentionally damages critical infrastructure or otherwise impairs the use and operation of critical infrastructure to provide services to the public;
- (g) States should take appropriate measures to protect their critical infrastructure from ICT threats, taking into account General Assembly resolution 58/199 on the creation of a global culture of cybersecurity and the protection of critical information infrastructures, and other relevant resolutions;
- (h) States should respond to appropriate requests for assistance by another State whose critical infrastructure is subject to malicious ICT acts. States should also respond to appropriate requests to mitigate malicious ICT activity aimed at the critical infrastructure of another State emanating from their territory, taking into account due regard for sovereignty;
- (i) States should take reasonable steps to ensure the integrity of the supply chain so that end users can have confidence in the security of ICT products. States should seek to prevent the proliferation of malicious ICT tools and techniques and the use of harmful hidden functions;
- (j) States should encourage responsible reporting of ICT vulnerabilities and share associated information on available remedies to such vulnerabilities to limit and possibly eliminate potential threats to ICTs and ICT-dependent infrastructure;
- (k) States should not conduct or knowingly support activity to harm the information systems of the authorized emergency response teams (sometimes known as computer emergency response



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teams or cybersecurity incident response teams) of another State. A State should not use authorized emergency response teams to engage in malicious international activity.

14. The Group observed that, while such measures may be essential to promote an open, secure, stable, accessible and peaceful ICT environment, their implementation may not immediately be possible, in particular for developing countries, until they acquire adequate capacity.

15. Given the unique attributes of ICTs, additional norms could be developed over time.

2016-2017 GGE

A/72/327

Procedural report only